ANNEXURES



Glossary

Accounting officer The civil servant in a department who is accountable to Parliament for

financial management, usually the Director-General or head of the

department.

Accrual An accounting convention by which payments and receipts are recorded

as they occur, even if no cash flow takes place.

Activity-based costing A method of costing services by measuring the amount of money,

personnel and other resources required to undertake a specific activity.

Ad valorem duties Duties levied on commodities as a certain percentage of their value.

Adjustments estimate Presentation to Parliament of the amendments to be made to the

appropriations voted in the main budget for the year.

Administered prices Prices set outside ordinary market processes, being determined by a

monopoly or cartel, or by Government or a regulator.

Agency payments Payments made by one government department to another, in the same or

in a different sphere of government, to pay for services administered by the department receiving the payments. Agency payments do not form

part of the budget of the department receiving the payment.

Allocated expenditure The part of the national budget that can be divided between the national,

provincial and local spheres of government, after debt interest and the

contingency reserve have been taken into account.

Amortisation The repayment of loan by instalments over the duration of the loan.

Appropriation The approval by Parliament of spending from the National Revenue

Fund, or by a provincial legislature from the Provincial Revenue Fund.

Asset swap An arrangement whereby financial institutions are permitted to exchange

a portfolio of South African shares and securities for a portfolio of foreign shares and securities. This enables South African investors to diversify offshore, while minimising the impact on domestic financial

markets and the rand.

Average tax rate The amount of tax paid as a proportion of the tax base, e.g. income,

purchase of goods and services.

Balance of payments A summary statement of all the international transactions of the residents

of the nation with the rest of the world during a particular period of time.

Baseline The initial allocations used during the budget process, derived from the

previous year's forward estimates.

Bonds A certificate of debt issued by a government or corporation guaranteeing

payment of the original investment plus interest by a specified future

date.

Bond market capitalisation The total value of securities issued in the bond market.

Budget Council A body established to coordinate financial relations between national and

provincial government, comprising the Minister and Deputy Minister of

Finance and the nine provincial MECs for finance.

Budget Forum The Budget Forum is made of the Budget Council members plus

representatives from organised local government.

expenditure exceeds revenue the budget is in deficit, vice versa.

Capital asset Property of any kind, including assets that are movable or immovable,

tangible or intangible, fixed or circulating, but excluding trading stock

held for the purpose of business activities.

Capital expenditure Government expenditure on assets that last for a year or more, such as

buildings, land, infrastructure and equipment.

Capital formation A measure of the net increase in the country's total stock of capital goods,

after allowing for depreciation.

Capital gains tax Tax levied on the income realised from the disposal of a capital asset by a

taxpayer. A capital gain is the excess of the selling price over the

purchase price of the capital asset.

Capital goods Durable produced goods used over a period of time for the production of

other goods. See also intermediate goods.

Capital flow A flow of investments in and out of the country.

Capital inflow The receipt of money by the host country from one or more countries.

Capital-output ratio The ratio of the stock of capital employed to the output produced.

Collective bargaining Negotiations between employees and employers on procedures and rules

to cover conditions of work and rates of pay.

Conditional grants Allocations of money from one sphere of government to another,

conditional on certain services being delivered or on compliance with

specified requirements.

Consolidated expenditure Total expenditure by national and provincial government, excluding

allocations to local government other than agency payments.

Consolidated general

government

National, provincial and local government, as well as extra-budgetary

government institutions and social security funds.

Consumer price inflation

(CPI)

Price increases as measured by the consumer price index (CPI), which reflects the prices of a representative basket of consumer goods and

services.

Consumption expenditure Expenditure on goods and services that are used up within a short period

of time, usually a year. Salaries absorb most of Government's

consumption expenditure.

Contingency reserve An amount that is not allocated for a specific purpose in advance in order

to accommodate changes to the economic environment and to meet

unforeseeable and unavoidable spending pressures.

Contingent liabilities A government obligation that will only result in expenditure upon the

occurrence of a specific event – such as a government guarantee.

Controlled foreign entity

(CFE)

An entity wherein South Africans hold a greater than 50% interest,

usually of the share capital of a company.

Conventional budget deficit Total revenue less total expenditure.

Consumer price inflation, excluding certain items such as mortgage costs, Core inflation

indirect taxes and the costs of certain foods.

Corporatisation The transformation of state owned enterprises into commercial entities,

subject to commercial legal requirements and governance structures,

while retaining state ownership.

Cost-push inflation Inflation that is caused by an increase in production costs, such as wages

or oil prices.

The periodic interest payment made to the bondholders during the life of Coupon (Bond)

the bond. The interest is usually paid twice a year.

CPIX inflation Consumer price inflation excluding mortgage costs.

Crowding-in Increase of private investment through the income-raising effect of

government spending financed by deficits.

Crowding-out A fall in private investment or consumption as a result of rising

> government expenditure which is financed in the financial markets thereby competing with firms or persons for borrowed funds; that is, firms and households unable to borrow at a low rate of interest curtail

their investment and consumption spending.

Current account The difference between total imports and total exports, also taking into deficit/surplus

account service payments and receipts, interest, dividends and transfers.

The current account can be in deficit or surplus.

Current expenditure Government expenditure on goods and services, such as salaries, rent,

maintenance and interest payments.

Debenture A certificate of indebtedness of a government or company backed only by

the general credit of the issuer and secured by property or assets.

Debt interest/service costs The cost of interest on government debt.

Debt switching The restructuring of the term structure and maturity profile of government

Revenue earmarked or assigned for specific purposes, usually outside the **Dedicated levy**

budget process, but accounted for in the consolidated accounts of the

general government.

A reduction in the value of fixed capital as a result of wear and tear or Depreciation (capital)

redundancy.

Depreciation (exchange rate) A reduction in the external value of the rand. Depreciation makes South

African goods cheaper to foreign purchasers, and imported goods more

expensive to South African buyers.

Deflation Deflation is the opposite of inflation. It is a general decline in a country's

price level.

Derivative financial

instrument

A financial asset that derives its value from an underlying asset, which may be a physical asset such as gold, or a financial asset such as a

government bond.

Designated countries Foreign countries from which income may be exempt from South African

tax under certain circumstances. See also double tax agreement.

Devaluation A deliberate change in the exchange rate by a nation's monetary

authorities from one fixed level to another.

Direct investment Investment from abroad in physical assets such as factories.

Direct taxes Taxes charged on taxable income or capital of individuals and legal

entities.

Disinflation A decrease in the rate of inflation.

Disposable income Excess income after paying all taxes and necessary expenses.

Dissaving The difference between current income and current expenditure,

including the depreciation of fixed capital.

Division of revenue The allocation of funds between the spheres of government, as required

by the Constitution. See also equitable share.

Domestic demand The total level of spending in an economy, including imports but

excluding exports.

Double tax agreement An agreement between two countries to prevent income that is taxed in

one country from being taxed in the other as well. See also designated

countries.

Economic Growth An increase in the total amount of output, income and spending in the

economy.

Economically active

population

The part of the population of working age that is employed or seeking

work.

Effective tax rate Actual tax liability (or a reasonable estimate thereof) expressed as a

percentage of a pre-tax income base rather than as a percentage of taxable income, i.e. tax rates that take into account not only the statutory or nominal tax rate, but other aspects of the tax system (e.g. allowable

deductions), which determine the tax liability.

Emerging markets A name given by international investors to middle income economies.

Emerging Market Bond Index

plus (EMBI+)

A leading benchmark tool developed by JP Morgan to track the performance of emerging markets external debt instruments.

Equalisation Fund levy Dedicated fuel levy used to subsidise the local synthetic fuel industry. It

is also used to smooth the impact of fluctuations in the international oil

price (and exchange rate) on the domestic fuel price.

Equitable share The allocation of revenue to the national, provincial and local spheres of

government as required by the Constitution. See also division of revenue.

Exchange control Rules that regulate the flow of currency out of South Africa, or restrict

the amount of foreign assets held by South African individuals and

companies.

Excise duties Taxes on the manufacture or sale of certain domestic or imported

products. Excise duties are usually charged on products such as alcoholic

beverages, tobacco and petroleum.

Extra-budgetary institutions Public entities not directly funded from the fiscus.

Financial account A statement of all financial transactions between the nation and the rest of

the world, including portfolio and fixed investment flows and movements

in foreign reserves.

Financial and Fiscal Commission (FFC) An independent body established by the Constitution to make recommendations to Parliament and provincial legislatures about

financial issues affecting the three spheres of government.

Financial year The 12 months according to which companies and organisations budget

and account. See also fiscal year.

Fiscal drag The effect of inflation on average or effective tax rates. Under an

unindexed progressive income tax system, the effective tax rate is increased when money incomes increase, even though real incomes may not be increasing. This happens because taxpayers are pushed into higher

income tax brackets where higher marginal rates apply.

Fiscal policy Policy on tax, spending and borrowing by the government.

Fiscal year The 12 months on which government budgets are based, beginning

1 April and ending 31 March of the subsequent calendar year.

Fixed investment Spending on buildings, machinery and equipment contributing to

production capacity.

Foreign direct investment

(FDI)

Movements of international capital entailing the purchase or establishment of ownership and control of a domestic operation by a

foreign company.

Forward book The total amount of contracts for the future exchange of foreign currency

entered into by the South African Reserve Bank at any given point in

time.

Forward cover Transactions involving an agreed exchange rate at which foreign currency

will be purchased or sold at a future date.

Forward markets Markets in which currencies, commodities or securities are bought and

sold at agreed prices for delivery at specified future dates.

Fuel levy An excise tax on liquid fuels.

Function shift The movement of a function from one departmental vote or sphere of

government to another.

Funded pension arrangements A pension scheme in which expected future benefits are funded in

advance and as entitlement accrues.

GDP inflation A measure of the total increase in prices in the whole economy. Unlike

CPI inflation, GDP inflation includes price increases in goods that are exported, excludes imported goods, and includes intermediate goods such

as machines.

Government debt The total amount of money owed by the government as a consequence of

its borrowing in the past.

Gross domestic product (GDP) A measure of the total national output, income and expenditure in the

economy. GDP per head is the simplest overall measure of welfare, although it does not take account of the distribution of income, nor of goods and services that are produced outside the market economy, such

as work within the household.

Gross fixed capital formation

(GFCF)

The addition to a country's fixed capital stock during a specific period,

before provision for depreciation.

Hedging An action taken by a buyer or seller to protect income against changes in

prices, interest rates or exchange rates.

Horizontal equity A key principle in taxation that holds that similarly situated taxpayers

should face a similar tax treatment or tax burden, i.e. taxpayers earning same amount of income or capital should be accorded equal treatment.

Hybrid instruments A financial instrument that has characteristics of both debt and equity,

such as convertible debt or redeemable preference shares.

Inflation A sustained increase in the general price increase.

Inflation targeting A monetary policy framework intended to achieve price stability over a

certain period of time. The Reserve Bank and Government agree on a

target rate to be achieved over a stipulated period.

Integrated Justice System The cluster of government activities consisting of Correctional Services,

Justice and the South African Police Services.

Intermediate goods Goods produced to be used as inputs in the production of final goods.

Inventories Stocks of goods held by firms. An increase in inventories reflects an

excess of output relative to spending over a period.

Investment The flow of expenditure on new capital goods.

Labour intensity The relative amount of labour that is required to produce a fixed quantity

of output.

Levies Compulsory statutory payments made in exchange for non-direct benefits

received, e.g. fuel levies.

LIBOR London Interbank Offered Rate (LIBOR) is the rate of interest that major

international banks in London charge each other for borrowings.

Liquidity The ease with which assets can be bought and sold.

Liquidity requirements The amount of liquid or freely convertible assets that banks are required

to hold relative to their liabilities, for prudential and regulatory purposes.

M3 The broadest definition of money supply in South Africa, including notes

and coins; demand and fixed deposits; and credit.

Macroeconomics The branch of economics that deals with the whole economy – including

issues such as growth, inflation, unemployment and the balance of

payments.

Marginal lending rate A penalty rate of interest charged by the Reserve Bank for lending to

financial institutions in the money market in excess of the daily liquidity provided to the money market at the repurchase rate. See also *repurchase*

agreements.

Marginal return to labour The fraction of income attributed to the portion of output produced by an

additional unit of labour.

Marginal income tax rate The rate of tax on an incremental unit of income.

Marketable securities Tradeable financial securities listed with the securities exchange such as

the JSE, SAFEX and BESA.

Marketable securities tax A charge on the purchase of securities traded on a stock exchange. It

operates as an ad valorem excise tax at a rate of 0,25 per cent on the value

of the stock exchange transactions.

Medium Term Expenditure Committee (MTEC) The technical committee responsible for evaluating the MTEF budget submissions of national departments and making recommendations to the Minister of Finance regarding MTEF budget allocations to national

departments.

Medium-term expenditure framework (MTEF)

The three-year spending plans of national and provincial governments,

published at the time of the budget.

Merchandise exports Exports of goods, but not services. In the South African accounts this

usually excludes exports of gold.

Microeconomics The branch of economics that deals with the behaviour of individual

firms, consumers and markets.

Ministers' Committee on the

Budget (Mincombud)

The political committee that considers key policy and budgetary issues that pertain to the budget process before they are tabled in Cabinet.

MinMEC A MinMEC is a political forum where national and provincial

departments in the same sector discuss policy issues. It consists of the national Minister and the nine provincial MECs, supported by key

departmental officials.

Monetary policy Government policy that is delegated to central banks to implement

policies that address the total money supply, exchange rates and the

general level of interest rates in order to control inflation.

Money supply The total stock of money in an economy.

National Budget The projected revenue and expenditures that flow through the national

Exchequer Account. Does not include spending by provinces or local

government from their own revenues.

Negotiable certificate of

deposit (NCD)

Short-term deposit instruments issued by banks, at a variable interest rate,

for a fixed period.

Net open forward position

(NOFP)

Net open forward position is the difference between the forward book and net official reserves. The forward position is the full dollar commitment held by the Reserve Bank to deliver dollars on maturing forward

contracts.

Nil coupon bond A security which makes no interest payment, paying the investor only the

face value at redemption.

Nominal exchange ratesThe current rate of exchange between the rand and foreign currencies.

Nominal wage The return, or wage, to employees at the current price level.

Non-financial public

enterprises

Government-owned or controlled organisations, in goods and non-financial services, trading as business enterprises. Includes Eskom,

Telkom, SABC, Transnet, Mossgas, etc.

Non-tax revenue Income received by the government as a result of administrative charges,

licences, fees, sales of goods and services, etc.

Organisation for Economic Co-operation and Development

(OECD)

An organisation of 29 mainly industrialised member countries. South

Africa is not a member of the OECD.

Outputs Goods and services delivered by government.

Passive income Income from an indirect source or where the taxpayer does not take part

in producing the income, e.g. interest income, rental income, royalties,

dividends, annuities.

Personal saving rate Saving as a percentage of disposable income.

Portfolio investment Investment in financial assets such as stocks and shares or government

bonds.

Primary deficit/surplusThe difference between total revenue and non-interest expenditure.

Primary rebate A rebate from income tax that is available to all taxpayers.

Primary sector The agricultural and mining sectors of the economy.

Private sector credit extension Credit provided to the private sector by banks. This includes all loans,

credit cards and leases.

Privatisation The full or partial sale of state-owned enterprises to private individuals or

companies.

Producer price inflation (PPI) Price increases measured by the producer price index (PPI), a measure of

the prices paid based mainly on published price lists by producers.

Productivity A measure of the amount of output generated from every unit of input.

Typically used to measure changes in labour efficiency.

Public corporations Companies that are fully or partly owned by government or public

authorities and are regulated by law.

Public Benefit Organisations

(PBOs)

Organisations that are mainly funded by donations from the public and other institutions, which engage in social activities meeting the needs,

interest and the well-being of the general public.

Public goods Goods and services that would not be provided in a pure free-market

system (e.g. defence), and are largely provided by government.

Public Private Partnerships

(PPPs)

A contractual arrangement whereby a private party performs part of a government function and assumes the associated risks. In return, the private party receives a fee according to predefined performance criteria.

Public sector National government, provincial government, local government, extra

budgetary governmental institutions, social security funds and non-

financial public enterprises.

Public sector borrowing requirement (PSBR)

The consolidated cash borrowing requirement of general government and public enterprises.

Rating agency Institutions that evaluate the ability of countries or other borrowers to

honour their international and domestic debt obligations. Credit ratings are used by international investors as indications of the sovereign risk of a

country.

Real effective exchange rate A measure of the rate of exchange of the rand relative to a trade-weighted

average of South Africa's trading partners' currencies, adjusted for price

trends in South Africa and the countries included.

Real exchange rate The level of the exchange rate taking account of inflation differences.

Real expenditure The level of expenditure after taking account of inflation.

Real wage The return, or wage, to employees, measured at a constant price level.

Recession A period in which national output and income declines. A recession is

usually defined as two consecutive quarters of negative growth.

Regional service council (RSC)

levies

Taxes on payroll and turnover collected by local authorities to fund

mainly infrastructural development projects.

Remuneration The costs of personnel including salaries, housing allowances, car

allowances and other benefits received by personnel.

Repo rateThe rate of interest that the Reserve Bank pays on repurchase agreements

with money market participants.

Repurchase agreements Short-term contracts between the Reserve Bank and private banks in the

money market to sell specified amounts of money at an interest rate

determined by daily auction.

Reserves (foreign exchange) Holdings of foreign exchange, either of the Reserve Bank only or of the

Reserve Bank and domestic banking institutions.

Residence-based income tax

system

A tax system where the world wide income accrues to a resident of a country is subject to the taxes of that country.

country is subject to the taxes of that country.

Rolling budgets A budget system in which three-year forward projections are revised

annually.

Saving The difference between income and spending.

Secondary rebate A rebate from income tax, in addition to the primary rebate, that is

available to taxpayers over the age of 65 and over.

Secondary sector The part of the economy concerned with the manufacture of goods.

Secondary tax on companies Tax on dividends declared by a company which is calculated at the rate of

12,5 per cent of the net amount of dividends declared.

Section 21 company Non-profit making entities registered in terms of Section 21 of the

Companies Act.

Service and transfer payments Services involve transactions of non-tangible commodities, while

transfers are unrequited transactions that do not generate a counter

economic value (e.g. gifts and grants).

Skills Development levy A payroll tax designed to finance training initiatives, in terms of the skills

development strategy.

Source-based income tax

system

A system where income is taxed in the country where the income

originates.

Southern African Customs

Union (SACU)

An agreement that allows for the unrestricted flow of goods and services between South Africa, Botswana, Namibia, Lesotho and Swaziland.

Southern African Development

Community (SADC)

A regional governmental organisation which promotes collaboration, economic integration and technical cooperation throughout Southern Africa. Member nations are South Africa, Botswana, Namibia, Lesotho, Swaziland, Mozambique, Zimbabwe, Zambia, Angola, Malawi, Tanzania, the Democratic Republic of Congo, Mauritius and the Seychelles.

Sovereign debt rating

An assessment of the likelihood that a government will default on its debt

obligations.

Specific excise duty A tax on each unit of output of a good, unrelated to the value of the good.

Spot exchange rates The nominal price of a currency traded for immediate delivery.

Spot markets Markets in which currencies or commodities are traded for immediate

delivery.

Spread A gap between a bid and ask price of a stock or other security.

Stagflation An economic condition characterised by high inflation and recessionary

conditions. In other words, it is the combination of inflation and weak

economic growth.

Stamp duty A duty imposed on the issue of official documents such as passports,

contracts, deeds for the transfer of ownership and cheques.

Standing appropriations Government's expenditure obligations that do not require a vote or

statutory provision, including contractual guarantee commitments and

international agreements.

Statutory appropriations Amounts appropriated to be spent in terms of statutes and not requiring

appropriation by vote.

Syndicated loan A large loan in which a group of banks, headed by a lead manager work

together to provide funds which they solicit from their clients for the

borrower.

Tax amnesty A period allowed by tax authorities during which taxpayers who are

outside the tax net, but should be registered for tax purposes, can register for tax without incurring penalties for the period in which they were

illegitimately outside the net.

Tax arbitrage This entails taking advantage of the different rates at which different

kinds of income or different individuals are taxed, or where the same kinds of income or individuals are taxed differently in different tax

jurisdictions.

Tax avoidance When individuals or businesses legitimately use provisions in the tax law

to reduce their tax liability.

Tax base The aggregate value of income, sales or transactions on which particular

taxes are levied.

Tax evasion When individuals or businesses illegally reduce their tax liability.

Tax gap A measure of tax evasion that emerges from comparing the tax liability or

tax base declared to the tax authorities with the tax liability or tax base

calculated from other sources.

Tax incentives Specific provisions in the tax code that provide favourable tax treatment

to individuals and businesses to encourage specific behaviour or activities, e.g. accelerated depreciation provisions to encourage

investment and provisions to encourage retirement saving.

Tax incidence The final distribution of the burden of tax. Statutory incidence defines

where the law requires a tax to be levied. Economic incidence refers to those who experience a decrease in real income as a result of the

imposition of a tax.

Tax loopholes Unintended weakness in the legal provisions in the tax system, which

taxpayers use to avoid paying tax liability.

Tax-to-GDP ratio For public finance comparison purposes a country's tax burden, or tax-

GDP ratio, is computed by taking the total tax payments for a particular fiscal year as a fraction or percentage of the gross domestic product for

that year.

Terms of trade The relative prices of goods and services traded in international markets.

Tertiary sector The part of the economy concerned with the provision of services.

Total factor productivity (TFP) An index used to measure the efficiency of all inputs that contribute to the

production process. Increases in TFP are usually attributable to

technological improvements.

Trade balance Monetary record of a country's net imports and exports of physical

merchandise.

Trade regime The system of tariffs, quotas and quantitative restrictions applied to

protect domestic industries, together with subsidies and incentives used to

promote international trade.

Trade weighted rand The value of the rand pegged to or expressed relative to a market basket

of selected foreign currencies.

Trademark A legal right pointing distinctly to the origin or ownership of merchandise

to which it is applied and legally reserved for the exclusive use of the

owner as maker or seller.

Treasury committee The Cabinet committee that evaluates all requests for additional funds for

unavoidable and unforeseen expenditure during a financial year.

Twin deficits The twin deficit establishes a link between a country's fiscal policy

(budget deficit) and its external balance (current account deficit).

Unallocated reserves Potential expenditure provision not allocated to a particular use. Mainly

consists of the contingency reserve and amounts of money left

unallocated by provinces.

Unit labour cost The cost of labour per unit of output. Calculated by dividing average

wages by productivity (output per worker per hour).

User charge Voluntary payments made in exchange for direct benefits accrued, e.g.

road toll fees.

Vertical division The division of revenue between spheres of government.

Vertical equity A doctrine in taxation that holds that differently situated taxpayers should

be treated differently in terms of income tax provisions; i.e. taxpayers

with more income and/or capital should pay more tax.

Virement The transfer of resources from one programme to another within the same

department during the financial year.

Vote An appropriation voted by Parliament.

Withholding tax Tax on income deducted at source. Withholding taxes are widely used in

respect of dividends, interest and royalties.

Yield A financial return or interest paid to buyers of government bonds. The

yield/rate of return on bonds takes into account the total of annual interest payments, the purchase price, the redemption value and the amount of

time remaining until maturity.

Yield curve A graph showing the relationship between the yield on bonds of the same

credit quality but different maturity at a given point in time.

Zero-rate tax countriesThis refers to jurisdictions that levy a zero-rate corporate income tax. In

effect no tax is paid; this is akin to an indefinite tax holiday.